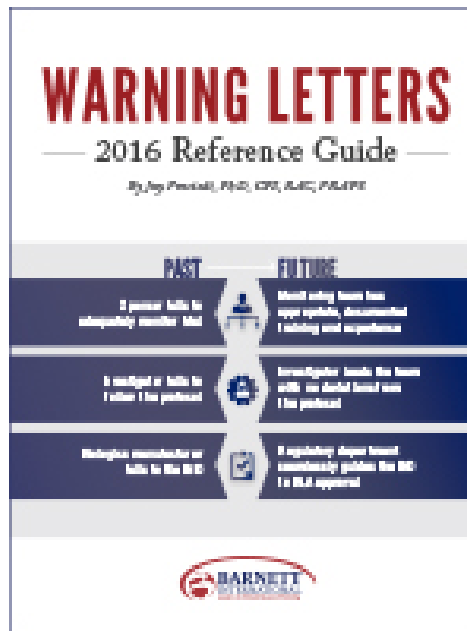




# Warning Letters: 2016 Reference Guide



**Contact Information:**  
**Phone: 612-219-9982**  
**E-mail: [jf@frestedt.com](mailto:jf@frestedt.com)**  
**Website: [www.frestedt.com](http://www.frestedt.com)**

**Presented By:**  
**Dr. Joy Frestedt**  
**President and CEO**  
**Frestedt Incorporated**

# About the Author



Joy L. Frestedt, PhD, CPI, RAC, FRAPS is President and CEO of **Frestedt Incorporated** ([www.frestedt.com](http://www.frestedt.com)) and **Alimentix, the Minnesota Diet Research Center** ([www.alimentix.com](http://www.alimentix.com)).

Dr. Frestedt has managed clinical trials, negotiated regulatory submissions and updated quality systems for over 35 years in health care, pharmaceutical, medical device and food industries including the University of Minnesota Medical Center, Orphan Medical, Johnson and Johnson, Astra Zeneca, CNS Therapeutics, Mayo Clinical Trial Services, Medtronic, AMS, Cargill, Ecolab and others.

Dr. Frestedt holds a PhD in Pathobiology from the University of Minnesota Medical School and a BA In genetics from Knox College. She is a member of SOCRA, RAPS, ASCO, AAPS and other organizations. Dr. Frestedt is among the “**100 Most Inspiring People in the Life Sciences Industry**” (PharmaVOICE, 2011) and the **top 25 “Industry Leaders”** (Minneapolis/St. Paul Business Journal, 2011).

Frestedt Incorporated named **Best for Biotechnology Clinical Research 2016 – Minnesota** in the 2016 Healthcare & Pharmaceutical Awards by the GHP Magazine



# Course Description

- The author will discuss the “Warning Letters: 2016 Reference Guide” and will include discussion of the audience’s interactions with the FDA (including FDA inspections, 483s, warning letters, consent decrees, etc.).
- The goal of the discussion is to understand the FDA inspection and Warning Letter processes and to learn from others experiences so we can develop better processes for our FDA-regulated products.

# Learner Objectives

At the completion of this lecture, individuals should be able to:

- Describe the FDA inspection process
- Identify types of events leading up to a Warning Letter
- Use good processes to resolve (avoid) Warning Letters
- List a few Warning Letter statistics

*Learning Objectives*



# Audience/Acknowledgements

- Regulatory Affairs Directors/Managers
- Quality Assurance
- Research and Development
- Engineering
- Manufacturing
- Clinical Development
- Vigilance/Risk Management



*Thank you to Dr. Lindsay Young, Kaitlin Cady, Megan Udermann and Matt Harris for assisting with the development of this presentation*

# Agenda

- Introduction
- Warning Letter Procedures
- Recent Warning Letters
- How to Avoid and Recover from Warning Letters
- Summary/Review



**Where ever possible exact words from the FDA Regulatory Procedures Manual (Chapter 4-1: Warning Letters) and other resources are included, please refer to the online documents for the entire texts.**

<http://www.fda.gov/downloads/ICECI/ComplianceManuals/RegulatoryProceduresManual/UCM176965.pdf>

<http://www.fda.gov/ICECI/ComplianceManuals/RegulatoryProceduresManual/ucm176870.htm>



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# **Introduction**

History and Purpose

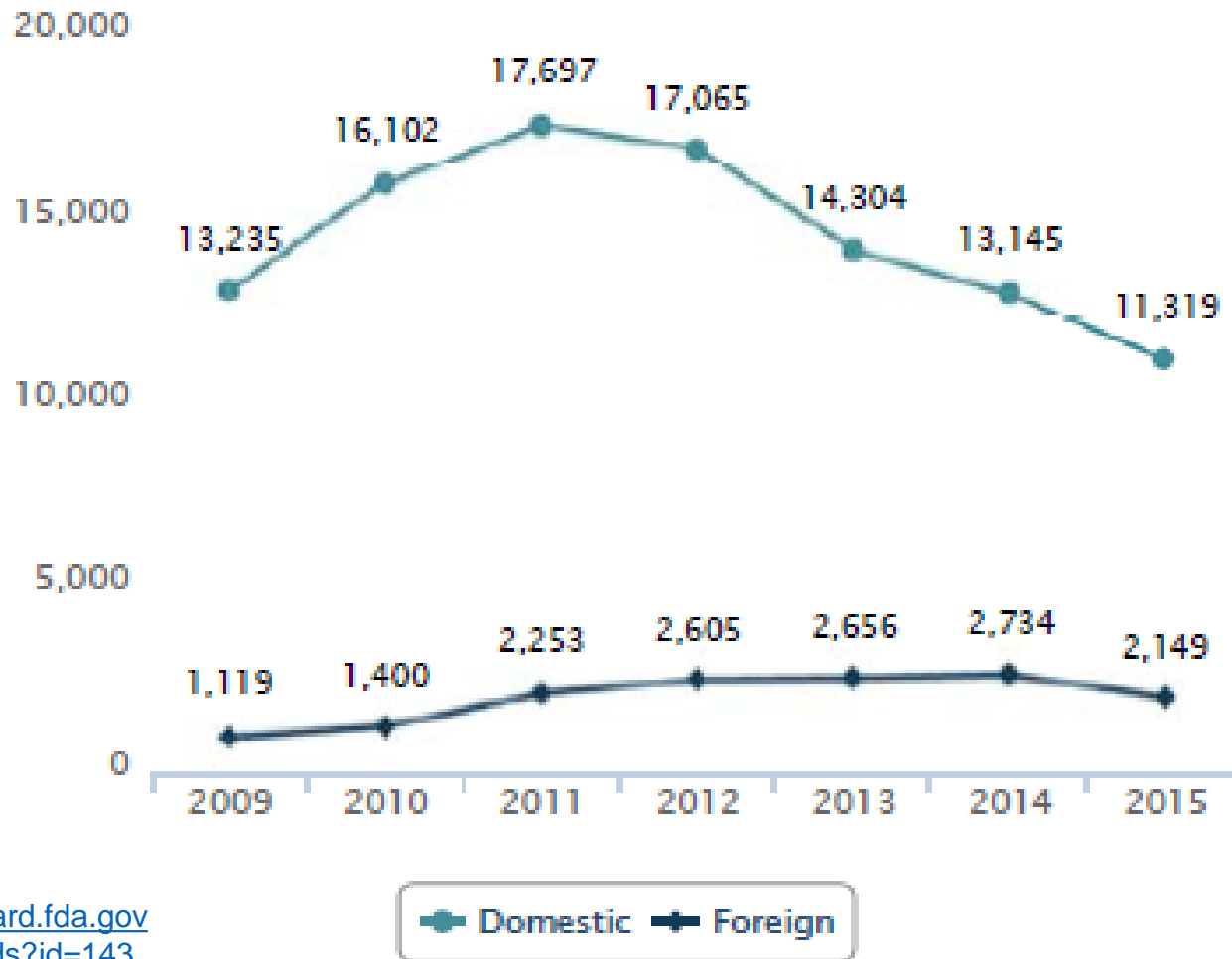
# Overview of FDA Inspections

The **Food, Drug and Cosmetic Act (the Act)** gives the FDA the authority to conduct inspections:

*“...(A) to enter, at reasonable times, any factory, warehouse, or establishment in which food, drugs, devices, tobacco products, or cosmetics are manufactured, processed, packed, or held, for introduction into interstate commerce or after such introduction, or to enter any vehicle being used to transport or hold such food, drugs, devices, tobacco products, or cosmetics in interstate commerce; and (B) to inspect, at reasonable times and within reasonable limits and in a reasonable manner, such factory, warehouse, establishment, or vehicle and all pertinent equipment, finished and unfinished materials, containers, and labeling therein...” [21 U.S. Code § 374 – Inspection]*



# 2009-2015 Inspections



<http://govdashboard.fda.gov/public/dashboards?id=143>

# FDA Inspection Forms

**FDA Form 482** - Issued at the start of inspection

**FDA Form 483** - Issued at end of inspection, should only be issued if violations to FDCA were observed

- If a company receives a FDA Form 483, the company should respond **within 15 days** and should describe (in detail) all actions taken to resolve issues and/or plans to address all unresolved issues. Timeline for hearing back from FDA varies according to criticality.

**FDA form 484** - Issued to document samples taken during inspection

|                                   |  |   |                          |
|-----------------------------------|--|---|--------------------------|
| SEE<br>REVERSE<br>OF THIS<br>PAGE | EMPLOYEE(S) SIGNATURE<br><i>Sidney H. Rogers</i> | EMPLOYEE(S) NAME AND TITLE <i>(Print or Type)</i><br>Sidney H. Rogers, Investigator | DATE ISSUED<br>10/7/2008 |
| FORM FDA 483 (9/08)               | PREVIOUS EDITION OBSOLETE                        | INSPECTIONAL OBSERVATIONS   | PAGE 1 of 1 PAGES        |

# Types of FDA Letters

## Untitled Letter

- Cites violations not meeting regulatory significance

## Warning Letter

- Cites violations meeting regulatory significance
- Indicates FDA is planning enforcement actions

## Close Out letter

- Sufficient corrective action has been taken



# What is an Untitled Letter?

“An *Untitled Letter* is an **initial** correspondence with regulated industry that cites violations that do not meet the threshold of a Warning Letter. Untitled Letters are intended to cover those circumstances where the Agency has a need to communicate with regulated industry about violations that do not meet the threshold of regulatory significance as described above...”

<http://www.fda.gov/downloads/ICECI/ComplianceManuals/RegulatoryProceduresManual/UCM176965.pdf>

# What is a Warning Letter?

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“A Warning Letter is a correspondence that notifies regulated industry about **violations** that FDA has documented during its inspections or investigations.”

<http://www.fda.gov/downloads/ICECI/ComplicanceManuals/regulatoryproceduresmanual/UCM176965.pdf>



# Warning Letter Context?

“Typically, a Warning Letter notifies a responsible individual or firm that the Agency considers one or more products, practices, processes, or other activities to be in violation of the Federal Food, Drug, and Cosmetic Act (the Act), its implementing regulations and other federal statutes. **Warning Letters should only be issued for violations of regulatory significance**, i.e., those that may actually lead to an enforcement action if the documented violations are not promptly and adequately corrected. A Warning Letter is one of the Agency’s principal means of achieving prompt **voluntary compliance** with the Act.”

<http://www.fda.gov/downloads/ICECI/ComplianceManuals/RegulatoryProceduresManual/UCM176965.pdf>

# Who Oversees Warning Letters?



November 29, 2001 - Deputy Secretary of the Department of Health and Human Services directed the FDA “to submit all Warning Letters and Untitled Letters to **FDA’s Office of Chief Counsel** (OCC) prior to their issuance so that they can be reviewed for legal sufficiency and consistency with Agency policy.”

Procedures were established “to integrate OCC review into the agency’s existing procedures for the review of enforcement correspondence... implemented in March 2002.”

In 2009, the OCC review provisions of these procedures were modified “to apply only to the Warning and Untitled Letters” and finalized in December 2010.

<http://www.fda.gov/downloads/ICECI/ComplianceManuals/RegulatoryProceduresManual/UCM176965.pdf>



# Why issue Warning Letters?

To correct violations of current statutes or regulations

To give individuals/firms an opportunity to take voluntary corrective action before an enforcement action will be taken

NOTE: Warning Letters are not final agency actions

- The FDA can also use enforcement actions
  - These include, but are not limited to: recall, seizure, injunction, administrative detention, civil money penalties, prosecution to achieve correction.. Consent decrees from a court of law...



# When do Enforcement Actions Occur?

FDA can take enforcement action **without** issuing a Warning Letter

1. The individual/ firm has been notified and the violation reflects a history of repeated conduct of a similar or substantially similar nature
2. The violation is intentional or flagrant
3. The violation presents a reasonable possibility of injury or death
4. The violations are intentional and willful acts that once having occurred cannot be retracted
5. Adequate notice has been given by other means and the violations have not been corrected or are continuing

# Who Receives Warning Letters?

## Firms

- International companies
- **Pharmaceutical companies**
- Biologicals companies
- Combination products companies
- **Medical device companies**
- Sponsors
- Contract research organizations (CRO)
- Institutional review boards (IRB)
- Other companies: foods, dietary supplements, tobacco products, and animal and veterinary products companies

## Individuals

- Monitors
- Investigators
- Study coordinators



# How does a Warning Letter work?

FDA notifies manufacturer of findings showing the individual/firm has significantly violated FDA regulations

## Warning Letter

- Identifies violations
  - poor manufacturing practices
  - problems with product claims
  - incorrect directions for use
- Makes apparent the problem(s) must be corrected
- Provides directions/timeframes to inform FDA of plans for correction



FDA checks to ensure company's corrections are sufficient

# What is included in a Warning Letter?

## Title

- “WARNING LETTER”

## Delivery

- Overnight, receipt of delivery

## Addressee

- Highest official

## Inspection Details

- Dates and description
- Note promised corrections

## Response Request (15 days)

## **Warning Statement**

## ▶ Impact

- ▶ Government Contracts
- ▶ Exports
- ▶ FDA Approvals

## ▶ Response Instructions

- ▶ Corrective/preventive action steps
- ▶ Timeline for completion
- ▶ Reason if not complete
- ▶ Documentation

## ▶ Identify Response Recipient

## ▶ Issuer

## ▶ Standard Closing Text

# EXAMPLE

**Title:** WARNING LETTER

**Delivery Type:** overnight, receipt of delivery

**Addressed to:** highest official

**Inspection Details:** dates and description

CreAgri, Inc. 8/28/14



Department of Health and Human Services

Public Health Service  
Food and Drug Administration  
San Francisco District  
1431 Harbor Bay Parkway  
Alameda, CA 94502-7070  
Telephone: (510) 337-6700

## WARNING LETTER

August 28, 2014

UNITED PARCEL SERVICE  
SIGNATURE REQUIRED

Our Reference: CMS 397679

Roberto Crea, CEO  
CreAgri, Inc  
25565 Whitesell St.  
Hayward, CA 94545

Dear Mr. Roberto Crea:

This is to advise you that the U.S. Food and Drug Administration (FDA) has reviewed your websites at the Internet addresses [www.olivenolplus.com](http://www.olivenolplus.com) and [www.creagri.com](http://www.creagri.com) in November 2013 and August 2014 and has determined that you take orders there for your products "Olivenol plus Easeflex," "Olivenol plus Essence Capsules," "Olivenol plus Essence Elixer," and "Olivenol plus Healing Moisturizer," which the websites promote for conditions that cause the products to be drugs under sections 201(g)(1)(B) and/or 201(g)(1)(C) of the Federal Food, Drug and Cosmetic Act (the Act) [21 U.S.C. § 321(g)(1)(B) and/or 321(g)(1)(C)]. The claims on your website establish that these products are drugs because they are intended for use in the cure, mitigation, treatment, or prevention of disease and/or are intended to affect the structure or any function of the human body. As explained further below, introducing or delivering these products for introduction into interstate commerce for such uses violates the Act.

Examples of some of the website claims that provide evidence that your products are intended for use as drugs include:

### Olivenol plus Easeflex

- "OLIVENOL Plus Easeflex reduces joint inflammation and swelling and supports the healing of damaged cartilage."
- "Helps in production and repair of cartilage..."
- "OLIVENOL Plus Easeflex ... is proven to help in cases of severe joint disorders like chronic arthritis and osteoarthritis..."

### Olivenol plus Essence (30 Capsules) and Elixer (60mL)

- "OLIVENOL Plus Essence is also proven to help in cases of chronic systemic inflammations affecting skin, joints and internal organs"
- "It [OLIVENOL Plus Essence] is also indicated as a strong boost of the immune system and in all cases of degenerative diseases."
- "[P]roven to help in cases of severe skin disorders like psoriasis, eczema, allergic dermatitis, etc."

### Olivenol Plus Healing Moisturizer (4oz and 2oz)

- "[A]ds as a barrier against sun damage (UV A and B rays)." (4oz)
- "[R]educe skin inflammation (redness and scaling)" (4oz)
- "Enhance the re-growth of damaged cells" (2oz)
- "Effectively reducing skin allergies ..." (2oz)

New Drug/Labeling/False & Misleading Claims

Inspection date, location

Product identified

Regulations cited

Your website also contains evidence of intended use in the form of personal testimonials recommending or describing the use of products for the cure, mitigation, treatment or prevention of disease. Examples of such testimonials include:

On the "Success Stories" webpage:

- "My four year old son has serious eczema...After each round of relief, it is followed by another episode of more nasty flare. At one point, almost 80% of the visible neck area of my son had wet, itchy and painful flaring rash...I am glad those days are now over. A family friend who happened to be a doctor recommended us to try OLIVENOL, an organic olive juice extract. I am grateful he did. The improvements were visible after the first week. His rashes became less red and were no longer oozing wet."
- "I must tell you that not only the blistering and the itching disappeared, but I was also able to finish the rest of the radio-treatment without interruption. When I went to talk to my treating physician, I told the story of Olivenol, and he got very impressed and he is interested to the product to the point..."
- "My son was diagnosed as having psoriasis when he was 12 years old. It was indeed heartbreaking for us to know of his condition. If you have one pimple on your face that made you feel ugly, try to multiply that feelings times many many lesions all over your body that are red, scaly, itchy and leave a trail of dead skin wherever you go; that is what my son has to suffer....I became very excited and hopeful when I stumble upon Olivenol at my local pharmacist. My son has been taking it for a few months and have [sic] shown improvement. At least the flaring episodes is[sic] under control, and he experience[d] much relief from itchiness, and the skin looks less red.

Your products are not generally recognized as safe and effective for the above referenced uses and, therefore, these products are "new drugs" under section 201(p) of the Act [21 U.S.C. § 321(p)]. New drugs may not be legally introduced or delivered for introduction into interstate commerce without prior approval from the FDA, as described in section 505(a) of the Act [21 U.S.C. § 355(a)]; see also section 301(d) of the Act [21 U.S.C. § 331(d)]. FDA approves a new drug on the basis of scientific data submitted by a drug sponsor to demonstrate that the drug is safe and effective.

This letter is not intended to be an all-inclusive review of your website and the products your firm markets. It is your responsibility to ensure that all products marketed by your firm comply with the Act and its implementing regulations. You should take prompt action to correct the violations. Failure to promptly correct these violations may result in regulatory action without further notice, such as seizure and/or injunction.

We also note that the product labels collected during an FDA inspection of your facility in March 2013 contained claims similar to those cited in this letter. Therefore, we specifically recommend that you review your product labels to ensure that they are in compliance with the Act.

Please notify this office in writing within 15 working days from your receipt of this letter as to the specific steps you have taken to correct the violations noted above and to assure that similar violations do not occur in the future. Your response should include any documentation necessary to show that correction has been achieved. If you cannot complete all corrections before you respond, please explain the reason for the delay and the date by which each such item will be corrected.

Please send your reply to the U.S. Food and Drug Administration, Attention: Lawton W. Lum, Director of Compliance, 1431 Harbor Bay Parkway, Alameda, CA 94502-7070. If you have questions regarding any issues in this letter, please contact Compliance Officer Russell A. Campbell at (510) 337-6861.

Sincerely,  
/s/  
Kathleen M. Lewis, J.D.  
Director  
San Francisco District

Take Prompt Action OR FDA  
may act without further notice

15 days for response including timetable

Letter is not all-inclusive, firm is  
responsible for regulatory compliance

Where to send response

## Response Request: 15 days

**Impact:** government contracts, exports, FDA approvals

**Response Instructions:** corrective/preventative action steps, timeline for completion and reason if not complete with full documentation and identifies response recipient/issuer

**Standard Closing Text**



# What Can Happen due to a Warning Letter?

- Investors, competitors, and customers hear and start asking questions
- Can result in problems with certain product submissions and prevent issuance of certificates to foreign governments for your international markets
- May be put on the import hold list for foreign establishment
- The cost of resolving can be expensive (millions)
- Increase inspection risk at subsidiaries in other districts



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# Warning Letter Procedures

Process and Politics



# FDA Process Before Issuance

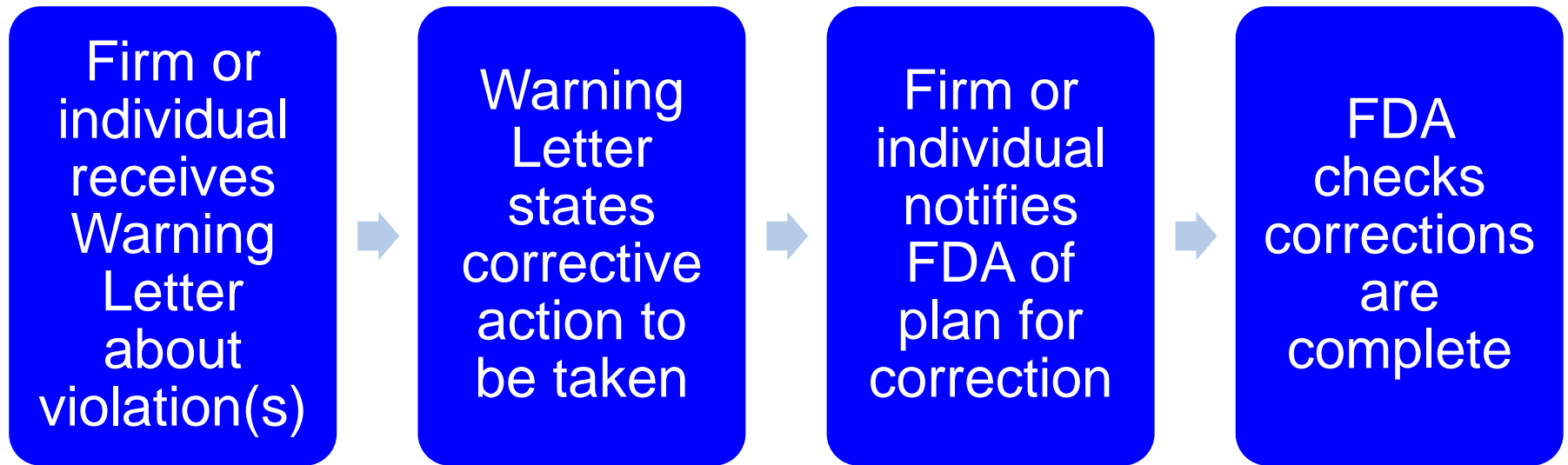
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District should submit Warning Letter recommendation to the appropriate reviewing office (within 15 days after inspection)

The Center should review the Warning Letter and notify the District office of its decision (within 15 days after receiving the Warning Letter recommendation)

The District compliance officer assigned to the Warning Letter should monitor the progress of the case to its conclusion

# Firm's Warning Letter Response Process



# FDA Considers Several Factors

**1. General Consideration**

**2. Ongoing or Promised Corrective Actions**

**3. Completed Corrective Actions**

**4. Response Letter**

**5. Verification or Corrective Actions**

<http://www.fda.gov/ICECI/ComplianceManuals/RegulatoryProceduresManual/ucm176870.htm>

# General Consideration

When issuing a Warning Letter, an official should consider whether:

- Evidence shows a firm, product, and/or individual is in violation and failure to achieve adequate/prompt correction may result in enforcement action
- Violation(s) of regulatory significance consistent with regulatory policy
- Reasonable expectation of quick corrective action

# Ongoing/Promised Corrective Actions

With a written promise to take corrective action during/after inspection, an official should consider the following when determining whether to issue a Warning Letter:

- Firm's compliance history (serious, failed to prevent recurrence)
- Nature of the violation (prior awareness w/o correction)
- Risk associated with product and impact of violations on such risk
- Overall adequacy of firm's corrective action (addresses specific violations and contains provisions for monitoring and review to ensure effectiveness and prevent recurrence)
- Whether documentation of corrective action was provided for Agency to undertake an informed evaluation
- Whether corrective action ensures sustained compliance with the law or regulations

# Completed Corrective Actions

In general, No Warning Letter should be issued if an individual/firm's corrective actions are adequate and the violation(s) have been corrected

- Exceptions should recite history and consequences of recurrence

# Response Letter

If no Warning Letter is issued because sufficient corrective action has been taken, is being taken, or has been promised then a “Response Letter” to the firm’s letter promising corrective action should be issued to document the violations and reflect the Agency’s decision to rely on the firm’s actions and/or promises.

A Response Letter describing firm’s promised corrective actions does not preclude future regulatory actions without further notice.

# Verification of Corrective Actions

The next inspection should verify the corrective action/s are complete and effective

- Timing of the next inspection may be expedited or routine



# Center Concurrence

Required prior to issuance of Warning Letters for:

**Labeling violations**

**Computer application and software violations**

**Bioresearch monitoring program violations**

**Product advertising violations**

# Warning Letter Response Evaluation

The issuing District or Center will evaluate the individual/ firms response to the Warning Letter

- If response is inadequate or absent, follow-up action will proceed as necessary to achieve correction
- If response is adequate, the District or Center will verify and notify that correction has been achieved (standard is to inspect again to verify corrections have been implemented)

# Warning Letter Follow-Up

## 1. Acknowledgment of Response to a Warning Letter

- Acknowledge receipt in writing
- Evaluate firms response

## 2. Warning Letter Close-out Letter

- Sufficient information demonstrates violations are corrected
- Follow up inspection (as needed) shows adequate actions
- No other significant violations exist

## 3. Follow-up Enforcement

- Firm unable or unwilling to correct violations
- Consider further regulatory action, evaluate prior/second notice/meeting with firm's management

## 4. Inspection Classification for Warning Letter

- Official Action Indicated (OAI)

# Consequences of a Warning Letter

Once a Warning Letter has posted to the FDA website, others with interest in the company may take note including:

- Investors
- Competitors
- Customers

Warning Letters may take \$Millions to resolve and result in the failed approval of FDA submissions, increased regulatory scrutiny of company subsidiaries, and refusal of product approval for international import and marketing.

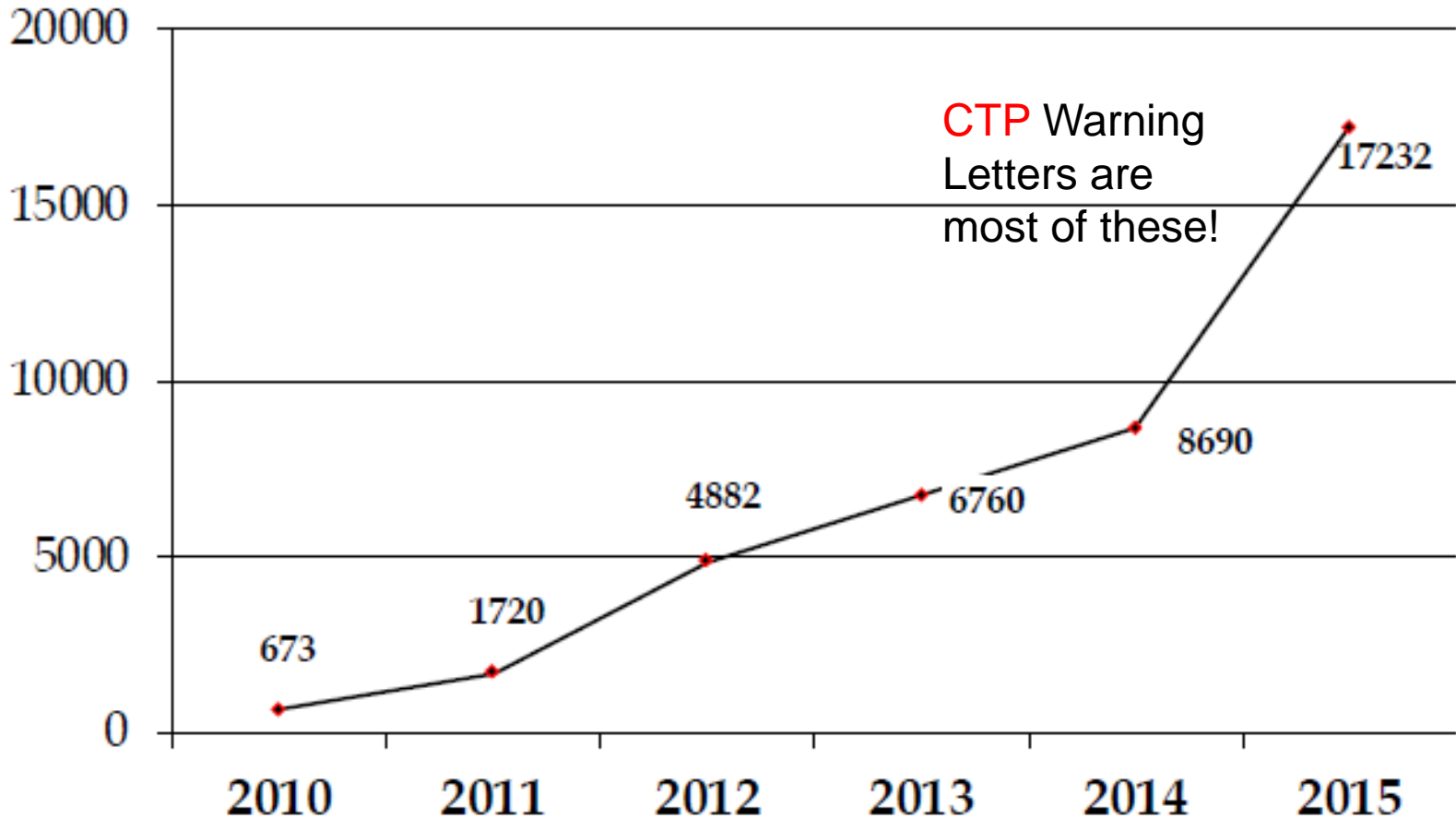


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# Recent Warning Letters

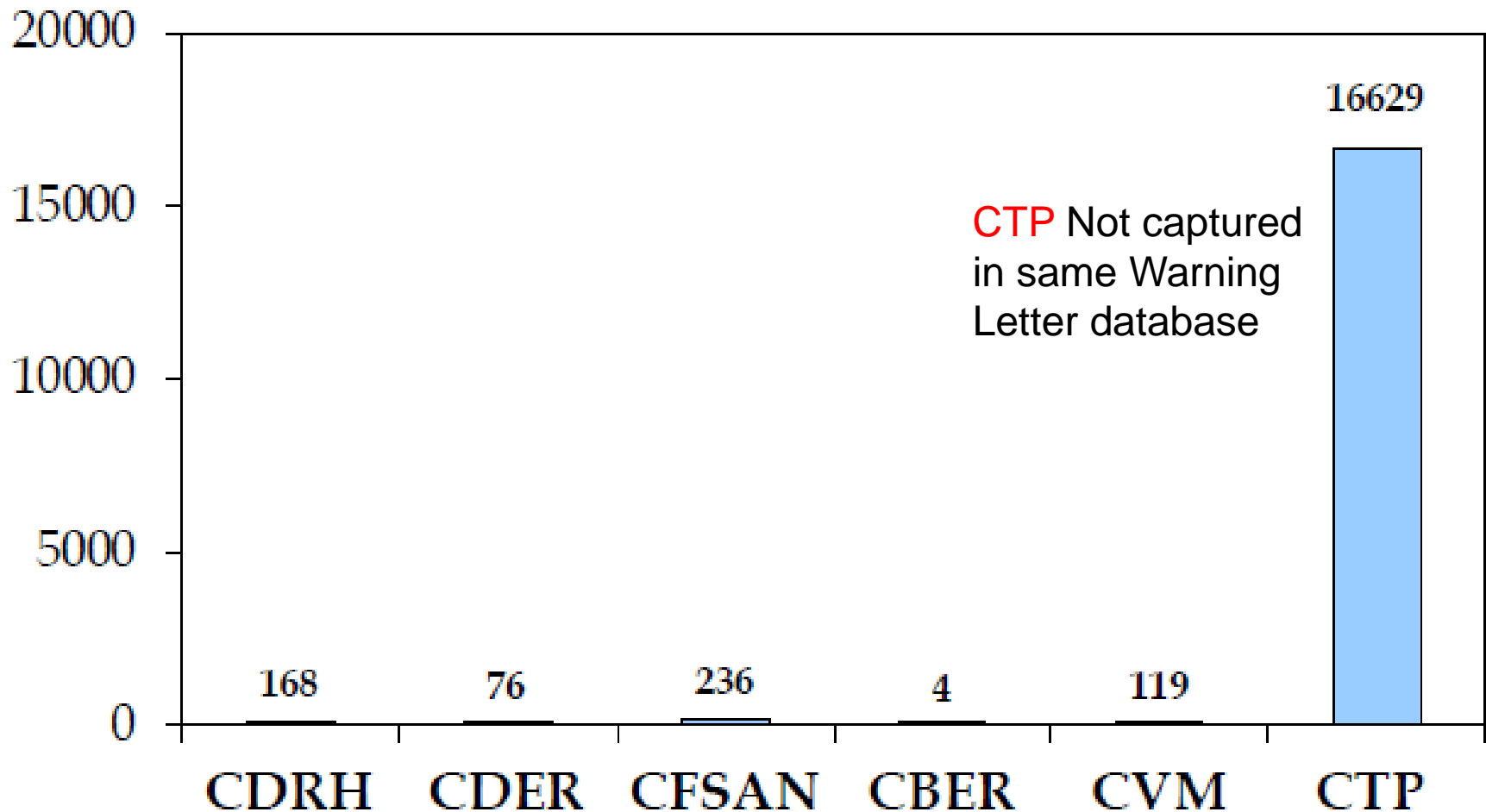
Current statistics and examples

# 2010-2015 FDA Warning Letters Increasing



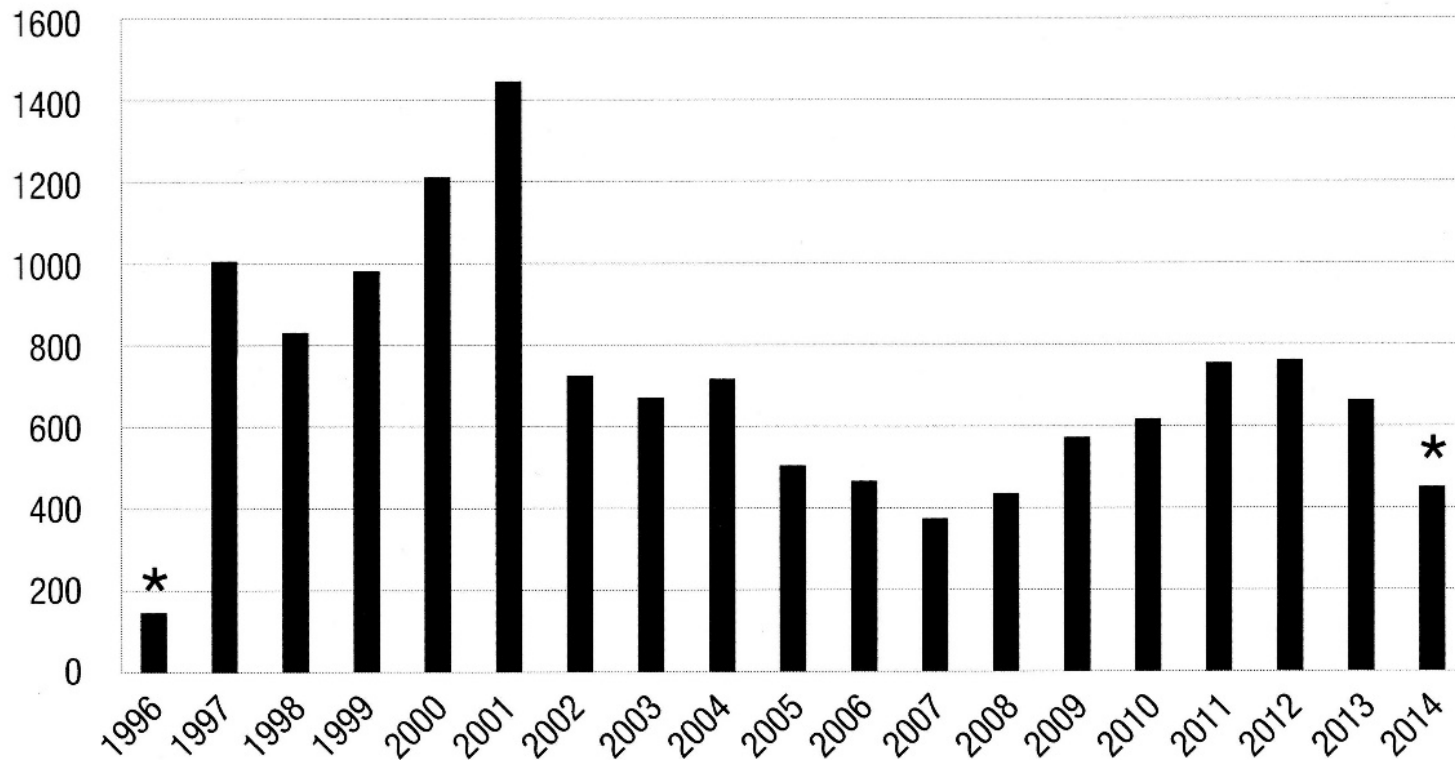
<http://www.fda.gov/downloads/ICECI/EnforcementActions/UCM484400.pdf>

# 2015 Warning Letters by FDA Center



<http://www.fda.gov/downloads/ICECI/EnforcementActions/UCM484400.pdf>

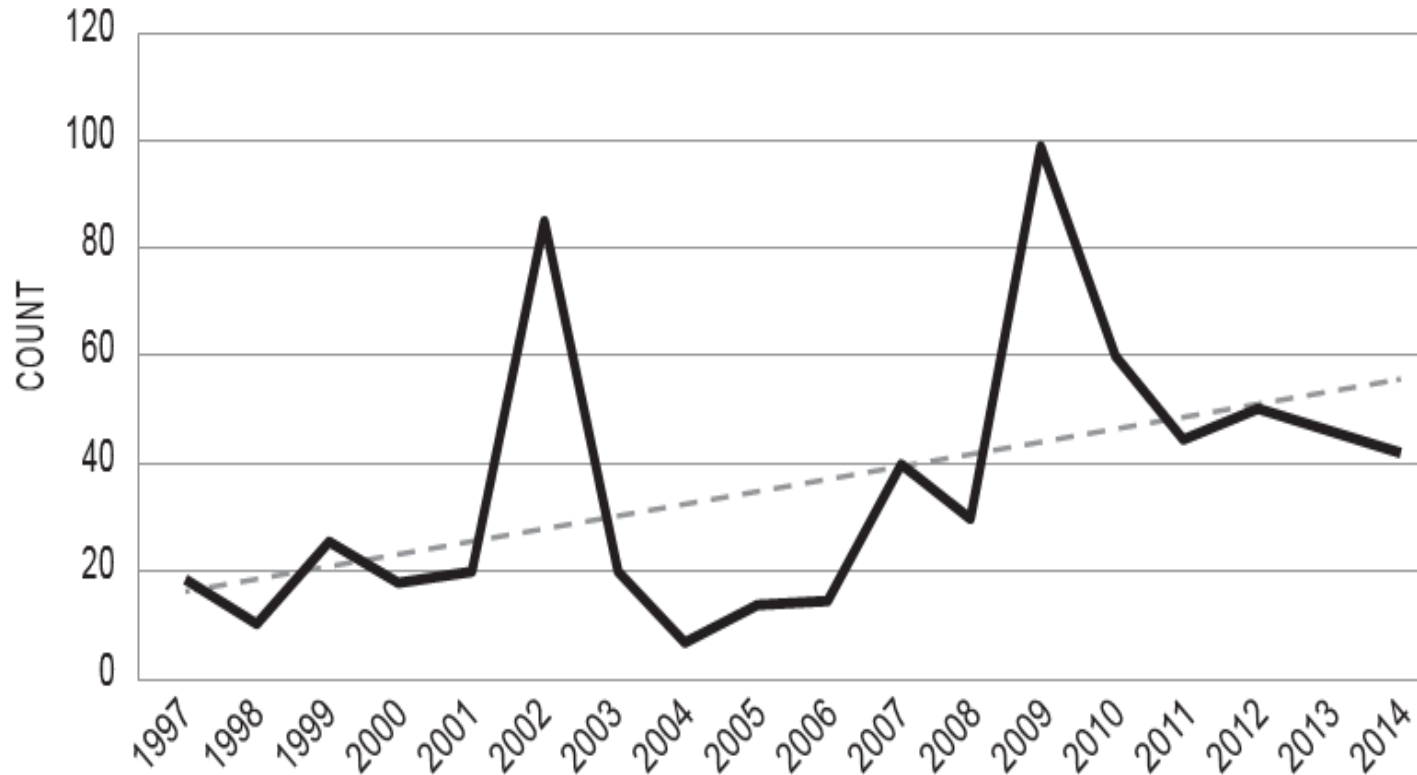
# Database Warning Letters Issued per Year



Warning Letters Issued by Year as of 9-30-14 (\* = incomplete years)

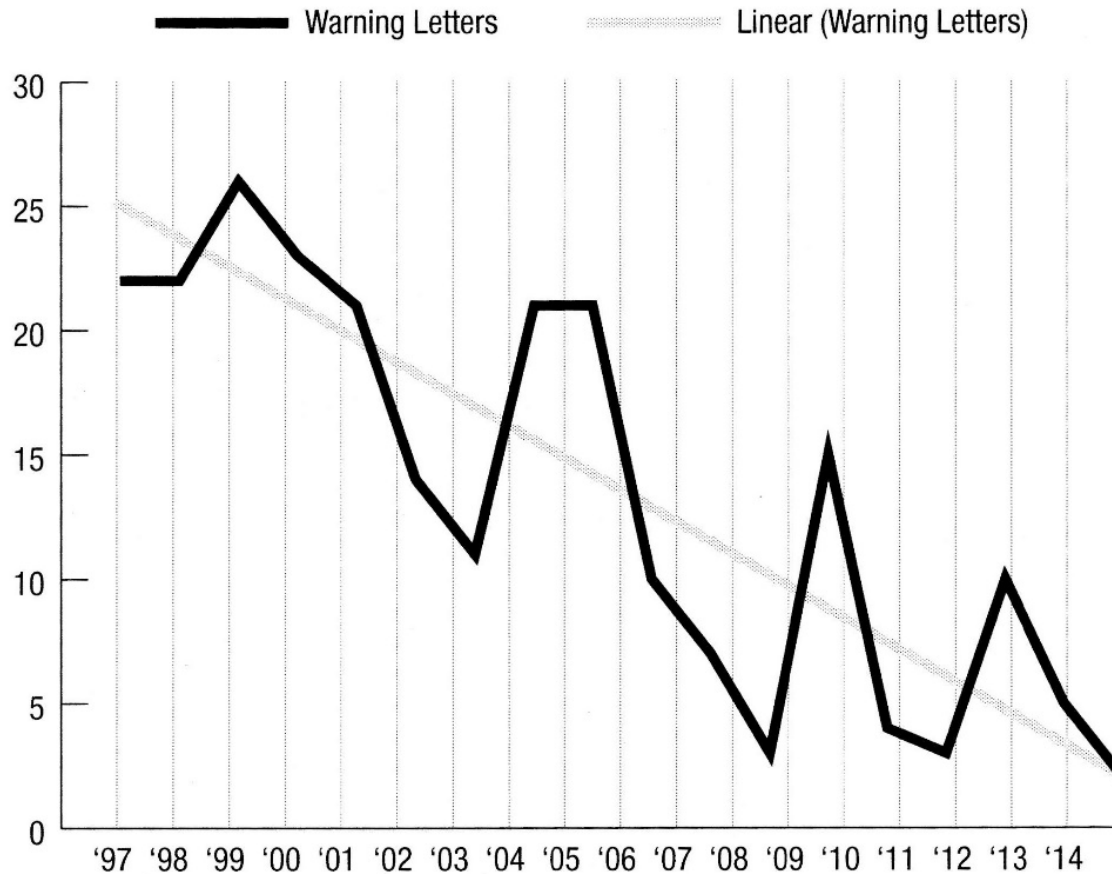


# CDER Warning Letters Increasing



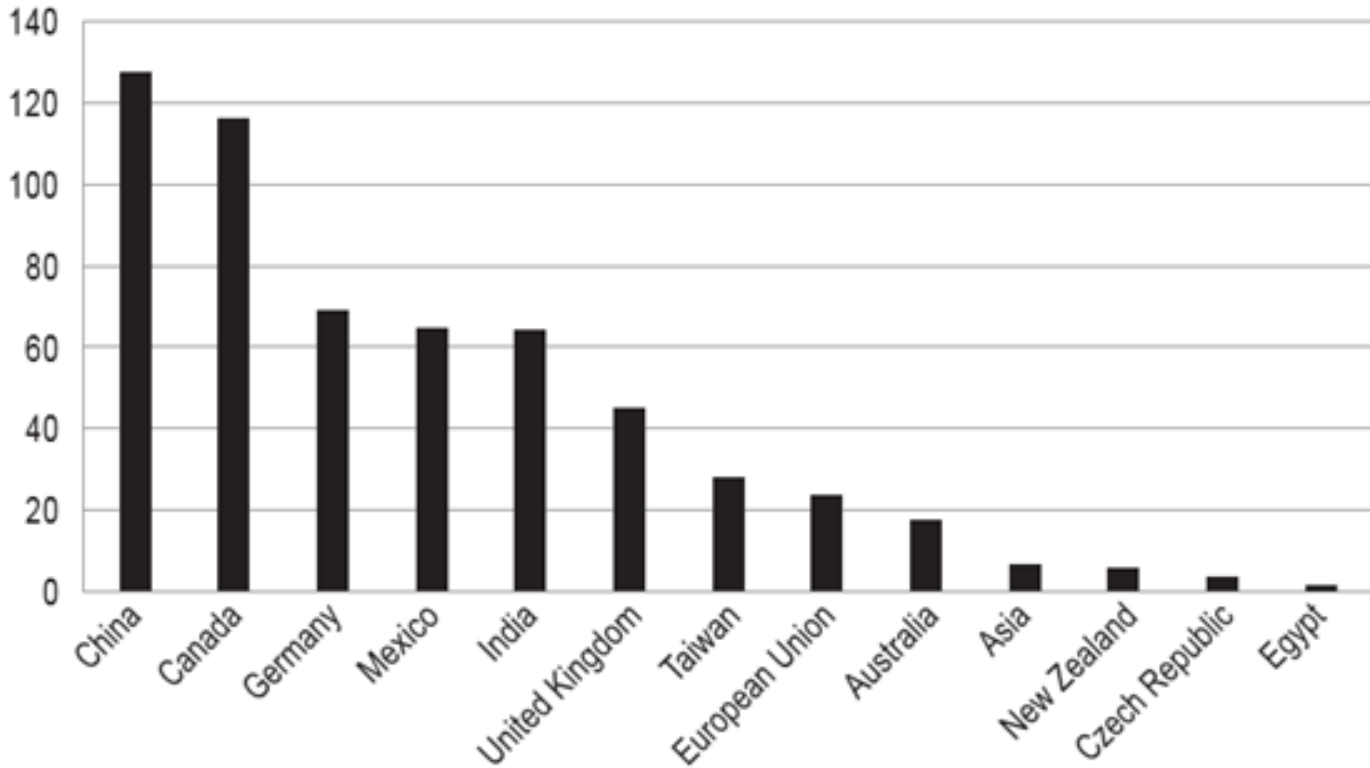
CDER Warning Letters Over Time (1997 – 2014)

# CBER Warning Letters Decreasing



Warning Letters from CBER are Declining

# International Warning Letters Vary by Country



Number of Warning Letters sent to Various Countries as of June 21, 2015

# Search for FDA Warning Letters

**FDA** U.S. Food and Drug Administration  
Protecting and Promoting *Your* Health

A to Z Index | Follow FDA | En Español

Home | Food | Drugs | Medical Devices | Radiation-Emitting Products | Vaccines, Blood & Biologics | Animal & Veterinary | Cosmetics | Tobacco Products

## Inspections, Compliance, Enforcement, and Criminal Investigations

Home | Inspections, Compliance, Enforcement, and Criminal Investigations | Compliance Actions and Activities | Warning Letters

### Warning Letters

Recently Posted | 2016 | 2015 | 2014 | 2013 | 2012 | 2011 | 2010 | 2009 | 2008 | 2007 | 2006 | 2005

Tobacco Retailer Warning Letters

#### Types of Warning Letters on the FDA Website

- General FDA Warning Letters
- Tobacco Retailer Warning Letters
- Drug Marketing and Advertising Warning Letters (and Untitled Letters to Pharmaceutical Companies)

Read more about types of warning letters

#### Topics on this Page:

- Ways to View/Browse Warning Letters
- More Information About Warning Letters Posted Here
- Recently Posted Warning Letters

Sign Up to Receive Warning Letter Updates

#### Ways to View/Browse Warning Letters

To view Warning Letters by date:

- Review the list of recently posted warning letters below.

Or:

- Select the year from the list above in which the warning letter was issued, and browse the chronological list of warning letters on the linked page.
- To find specific Warning Letters:

Perform a simple search by entering criteria into the search box below.

Or:

- Perform an Advanced Search

Browse by year

View Recent letters

Search by term

<http://www.fda.gov/CECI/EnforcementActions/WarningLetters/default.htm>



# Search Example: “Medtronic”

FDA Warning Letters can be found on the “Inspections, Compliance, Enforcement, and Criminal Investigations” page of the FDA website:  
<http://www.fda.gov/iceci/enforcementactions/warningletters/default.htm>

## Warning Letters Search Results

Search all warning letters

Medtronic

Search [Advanced Search](#)

Sort by:  Go Reset

**Search: “Medtronic”  
identified 14 Warning  
Letters**

No. of Letters Found: 14

| Company  | Letter Issued | Issuing Office                             | Subject   | Response Letter Posted | Closeout Date |
|--|---------------|--|---|------------------------|---------------|
| <a href="#">Invatec S.p.A.</a> <sup>5</sup>                      | 05/06/2013    | Center for Devices and Radiological Health | Quality System Regulation/Adulterated/Medical Device Reporting/Misbranded | No                     | 02/02/2015    |
| <a href="#">MedCentral Health System</a> <sup>6</sup>            | 06/22/2010    | Center for Devices and Radiological Health | Institutional Review Board (IRB)  | No                     |               |
| <a href="#">Medtronic Emergency Response System</a> <sup>7</sup> | 06/09/2005    | Seattle District Office                    | CGMP Requirements for Medical Devices/Adulterated                         | No                     |               |
| <a href="#">Medtronic Inc. Cardiac Rhythm Disease Management</a> | 11/09/2009    | Minneapolis District Office                | CGMP/QSR/Medical Devices/Adulterated                                      | No                     |               |

# CDRH Violation Examples

## **Danger to health violations (21 U.S.C. 352(j))**

- Medical device reporting violations (failure to report malfunctions) (21 CFR 803.3(n))
- Restricted device violations
- Radiation Control for Health and Safety Act violations
- Violation of post market surveillance studies requirements
- Violation of device tracking regulations
- Violation of user reporting regulations
- Failure to submit a 510(k) (premarket notification) or PMA (Premarket Approval Application)
- All violations arising during pre-PMA inspections
- Mammography Quality Standards Act (MQSA) violations

# Adulteration Charges

## **Class III device without approved PMA/IDE application**

- Section 501(f)(1)(B), 21 U.S.C. 351(f)(1)(B), Section 513(f), 21 U.S.C. 360c(f), Section 515(a), 21 U.S.C. 360e(a), Section 520(g), 21 U.S.C. 360j(g)

## **Strength, purity, or quality falls below representations**

- Section 501(c), 21 U.S.C. 351(c)

## **Methods, facilities or controls do not meet cGMP requirements for medical devices**

- Section 501(h), 21 U.S.C. 351(h), Title 21, Code of Federal Regulations (CFR), Part 820

# Misbranding Charges

**Labeling for device represents or suggests device is adequate  
BUT these representations or suggestions are false or misleading**

- Section 502(a), 21 U.S.C. 352(a)

**Device is in package form and its label fails to contain the name  
and place of business of the manufacturer, packer, or  
distributor**

- Section 502(b), 21 U.S.C. 352(b)

**Labeling for the device fails to bear adequate directions for the  
purposes for which it is intended, because adequate directions  
cannot be written for (e.g., such purposes, etc.)**

- Section 502(f)(1), 21 U.S.C. 352(f)(1)



# More Misbranding Charges

**Device was manufactured, prepared, propagated, compounded, or processed in an establishment not duly registered and a notice or other information respecting the device was not provided to FDA**

- Section 502(o), 21 U.S.C. 352(o), Section 510, 21 U.S.C. 360, Section 510(k), 21 U.S.C. 360(k)

**Notice or other information was not provided to FDA when device was significantly changed or modified**

- Section 502(o), 21 U.S.C. 352(o), 21 CFR 807.81(a)(3)(i)



# EXAMPLE

## WARNING LETTER

VIA UNITED PARCEL SERVICE

UIN # 394263

March 20, 2013

Bridget A. Ross  
President  
Acclarent, Inc.  
1525-B O'Brien Dr.  
Menlo Park, CA 94025-1463

Dear Ms. Ross:

During an inspection of your firm located in Menlo Park, CA on January 29 through February 22, 2013, an investigator from the United States Food and Drug Administration (FDA) determined that your firm manufactures the Inspira AIR Balloon Dilation System, the Inspira AIR Balloon Catheter Inflation Device, and the Cyclops Multi-Angle Endoscope. Under section 201(h) of the Federal Food, Drug, and Cosmetic Act (the Act), 21 U.S.C. § 321(h), these products are devices because they are intended for use in the diagnosis of disease or other conditions or in the cure, mitigation, treatment, or prevention of disease, or to affect the structure or any function of the body.

Our inspection also revealed that your firm's Inspira AIR Balloon Dilation System devices are **misbranded** under section 502(t)(2) of the Act, 21 U.S.C. § 352(t)(2), in that your firm failed or refused to furnish material or information respecting the device that is required by or under section 519 of the Act, 21 U.S.C. § 360i, and 21 CFR Part 806 – Medical Devices; Reports of Corrections and Removals. Significant violations include, but are not limited to, the following:

Failure to report to FDA in writing a correction or removal, conducted to reduce a risk to health posed by a device as required by 21 CFR 806.10(a).

For example: Due to the potential for the balloon of the Inspira AIR Balloon Dilation System (all sizes) to not deflate or to deflate slowly, which could potentially result in airway obstruction, you removed the 18 x 40 mm size Inspira AIR Balloon Dilation System. The removal was reported to FDA and classified as a class I recall.

You made additional changes to the Instructions-For-Use distributed with all sizes of the device, and you updated physician training materials to include a warning of the potential airway obstruction. However, you failed to report to FDA in writing the field correction affecting all device size.

Inspection date, location

Device identified

Regulation cited

**MISBRANDED**

- Failed to report correction /removal to reduce risk - balloon failing to deflate could result in airway obstruction; removed 18x40mm size (reported the Class I recall)
- Failed to report field correction - changes to IFU and MD training warning of airway obstruction

**AIR Balloon Dilation System**

# Example p2

- Take Prompt Action OR FDA may act without further notice
- 15 days for response including timetable
- Where to send response
- Unique ID #
- Letter is not all-inclusive, firm is responsible for regulatory compliance

Your firm should take prompt action to correct the violations addressed in this letter. Failure to promptly correct these violations may result in regulatory action being initiated by the FDA without further notice. These actions include, but are not limited to, seizure, injunction, and civil money penalties. Also, federal agencies may be advised of the issuance of Warning Letters about devices so that they may take this information into account when considering the award of contracts.

Please notify this office in writing within fifteen business days from the date you receive this letter of the specific steps your firm has taken to correct the noted violations, as well as an explanation of how your firm plans to prevent these violations, or similar violations, from occurring again. Include documentation of the corrections and/or corrective actions (including any systemic corrective actions) that your firm has taken. If your firm's planned corrections and/or corrective actions will occur over time, please include a timetable for implementation of those activities. If corrections and/or corrective actions cannot be completed within fifteen business days, state the reason for the delay and the time within which these activities will be completed. Your firm's response should be comprehensive and address all violations included in this Warning Letter.

Your firm's response should be sent to: Lawton Lum, Director of Compliance, 1431 Harbor Bay Parkway, Alameda, CA 94502.

Refer to the Unique Identification Number 394263 when replying. If you have any questions about the contents of this letter, please contact: Sergio Chavez, Compliance Officer at (510) 337-6886 or (510)3376703 (fax).

Finally, you should know that this letter is not intended to be an all-inclusive list of the violations at your firm's facility. It is your firm's responsibility to ensure compliance with applicable laws and regulations administered by FDA. The specific violations noted in this letter and in the Inspectional Observations, FDA 483, issued at the close of the inspection may be symptomatic of serious problems in your firm's manufacturing and quality management systems. Your firm should investigate and determine the causes of the violations, and take prompt actions to correct the violations and bring the products into compliance.

Sincerely yours,

/S/

Judy Strojny

Acting District Director

# Clinical Investigator Charges

## **Failure to adhere to informed consent requirements**

- 21CFR50.20, 50.25, 50.27, and 50.55(f)

## **Failure to conduct an investigation according to the signed agreement, investigational plan, and applicable FDA regulations**

- 21CFR812.100 and 812.110(b)

## **Failure to maintain accurate, complete, and current records related to your participation in the investigation**

- 21CFR812.140(a)

# Quality Services Reporting Charges

## **Failure to establish and maintain procedures for implementing corrective and preventive action**

- 21 CFR 820.100(a)

## **Failure to document all activities and their results**

- 21 CFR 820.10021, CFR 820.100(b)

## **Failure to establish and maintain procedures to control product that does not conform to specified requirements**

- 21 CFR 820.90(a)

# Medical Device Reporting Charges

## Failure to develop, maintain, and implement adequate MDR procedures

- 21CFR803.17

### For example

**MDR Procedure failed to include address where Medical Device reports need to be sent**

**MDR procedure does not include a timeframe for submitting supplemental reports to FDA**

- 21 CFR 803.56

**MDR procedure combines language from requirements of other regulatory competent authorities**

- 21 CFR 803

# Common Warning Letter Topics

## Firm

- Misleading or inaccurate labeling
- Failure to follow cGMPs
- Misbranding of products
- Failure to implement and Quality Management System
- Misleading promotional material
- Failure to manage complaints

## Clinical Trial Personnel

- Protocol non-compliance
- Inadequate/inaccurate records
- Inadequate drug accountability
- Informed consent issues
- Inadequate adverse event reporting
- Failure to supervise study staff

# Example – Jazz Pharmaceuticals, Inc.

- Failure to develop adequate written procedures for surveillance, receipt, evaluation, and reporting of postmarketing adverse drug experiences to the FDA [CFR314.80(b)].
- Failure to submit adverse drug experience (ADE) reports that are both serious and unexpected to FDA within 15 calendar days of initial receipt of the information by the applicant [21CFR314.80(c)(1)(i)].

## WARNING LETTER

Via UPS  
Delivery Signature Requested

October 11, 2011

Bruce C. Cozadd, Chairman and Chief Executive Officer  
Jazz Pharmaceuticals, Inc.  
3180 Porter Drive  
Palo Alto, CA 94304

REF: FEI 3005615655

Dear Mr. Cozadd:

During our April 27, 2011 through May 6, 2011 inspection of your firm, Jazz Pharmaceuticals, Inc., located at 3180 Porter Drive, Palo Alto, California, investigator(s) from the Food and Drug Administration (FDA) identified significant violations of Section 505(k) of the Federal Food, Drug, and Cosmetic Act (the Act) [21 U.S.C. § 355(k)] and Title 21, Code of Federal Regulations (21 C.F.R.) § 314.80.

Title 21 C.F.R. §§ 314.80 and 314.81, promulgated in accordance with Section 505(k)(1) of the Act [21 U.S.C. § 355(k)(1)], require an applicant to establish and maintain records, and to report data relating to clinical experience, along with other data or information, for drugs in which an approved application is in effect. Failure to comply with regulations promulgated under Section 505(k) is a prohibited act under Section 301(e) of the Act [21 U.S.C. § 331(a)].



# Example – ARB Medical, LLC

- Failure to adequately validate... a process whose results cannot be fully verified by subsequent inspection and test, as required by 21CFR 820.75(a)
- Failure to review and approve design output before release, as required by 21CFR820.30(d)
- Design validation failed to ensure the device conforms to defined user needs and intended uses, as required by 21CFR820.30(g).

December 22, 2015

Via UPS Overnight Delivery

Refer to MIN 16 – 04

Michael R. Afremov  
Chief Executive Officer  
ARB Medical, LLC  
601 Carlson Parkway, #550  
Minnetonka, Minnesota 55305

Dear Mr. Afremov:

During an inspection of your firm located at 5929 Baker Road, Suite 470, Minnetonka, Minnesota, on August 5 through 11, 2015, an investigator from the United States Food and Drug Administration (FDA) determined that your firm manufactures polymeric surgical meshes. Under section 201(h) of the Federal Food, Drug, and Cosmetic Act (the Act), 21 U.S.C. § 321(h), these products are devices because they are intended for use in the diagnosis of disease or other conditions or in the cure, mitigation, treatment, or prevention of disease, or to affect the structure or any function of the body.

This inspection revealed that these devices are adulterated within the meaning of section 501(h) of the Act, 21 U.S.C. § 351(h), in that the methods used in, or the facilities or controls used for, their manufacture, packing, storage, or installation are not in conformity with the current good manufacturing practice requirements of the Quality System regulation found at Title 21, Code of Federal Regulations (21 CFR), Part 820. Violations revealed during the inspection include, but are not limited to, the following:

**Frestedt**  
incorporated

# Example – TreyMed, Inc.

- Failed to adequately establish procedures to control product that does not conform to specified requirements, as required by 21 CFR 820.90(a)
- Device history record does not demonstrate that the device was manufactured in accordance with the device master record, as required by 21 CFR 820.184
- Device master record not adequately maintained, as required by 21CFR820.80(b)

## WARNING LETTER

Via UPS Overnight Delivery

Refer to MIN 15 – 06

Robert H. Ricciardelli  
President  
TreyMed, Inc.  
N56 W24790 North Corporate Circle, Suite C  
Sussex, Wisconsin 53089-4378

Dear Mr. Ricciardelli:

During an inspection of your firm located in Sussex, Wisconsin, on October 7 through October 21, 2014, investigators from the United States Food and Drug Administration (FDA) determined that your firm contract manufactures a Class II medical device marketed as “(b) (4) Sensor” and “(b)(4) Sensor.” Under section 201(h) of the Federal Food, Drug, and Cosmetic Act (the Act), 21 U.S.C. § 321(h), these products are devices because they are intended for use in the diagnosis of disease or other conditions or in the cure, mitigation, treatment, or prevention of disease, or to affect the structure or any function of the body.

This inspection revealed that these devices are adulterated within the meaning of section 501(h) of the Act, 21 U.S.C. § 351(h), in that the methods used in, or the facilities or controls used for, their manufacture, packing, storage, or installation are not in conformity with the current Good Manufacturing Practice (cGMP) requirements of the Quality System regulation found at Title 21, Code of Federal Regulations (CFR), Part 820. We received your firm’s responses to the Form FDA 483 (FDA 483) dated November 7 and December 16, 2014, and our evaluation is discussed below. Violations revealed during the inspection include, but are not limited to, the following:

# Consent Decree Example - Medtronic

The US District Court issued a Consent Decree to Medtronic in 2015 to halt direct or indirect designing, manufacturing, processing, packing, labeling, holding, storing, distributing, importing or exporting SynchroMed devices until the firm's facilities corrected their manufacturing and quality systems processes.

UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF MINNESOTA

|   |   |
|---|---|
| <p>UNITED STATES OF AMERICA,<br/><br/>Plaintiff.</p> <p style="text-align: center;">v.</p> <p>MEDTRONIC, INC., a corporation, and<br/>S. OMAR ISHRAK and THOMAS M.<br/>TEFFT, individuals,<br/><br/>Defendants.</p> | <p>Case No. _____</p> <p style="text-align: center;"><b><u>CONSENT DECREE OF<br/>PERMANENT INJUNCTION</u></b></p> |
|---|---|

Plaintiff, the United States of America, by its undersigned attorneys, having filed a complaint for permanent injunction against Medtronic, Inc. ("Medtronic"), a corporation, and S. Omar Ishrak and Thomas M. Tefft, individuals (collectively, "Defendants"), and Defendants, having appeared and having consented to entry of this Decree without contest, without admitting or denying the allegations in the Complaint, and disclaiming any liability in connection therewith and before any testimony has been taken, and the United States having consented to this Decree,



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# How to Avoid and Recover from a Warning Letter

# Be Knowledgeable

- Be compliant and familiar with laws and regulations
- Implement and follow a 21CFR820 compliant Quality Management System (get your SOPs in order!)
- Implement and follow Good Manufacturing Practices (GMPs) and Good Clinical Practices (GCP)
- Do not anticipate FDA Regulators will develop special rules for you
- Avoid approaches to bypass rules or personnel; better to examine all options and find what works best

Furr, D; Dealing with fda 483's, warning letters, and other enforcement actions. FDA Medical Device Industry Coalition.  
Accessed on 21Mar2013 at: <http://fmdic.org/wp-content/uploads/2012/05/Furr-Recovery.pdf>



# Follow Key Elements of a Quality System

**Documented  
procedures developed,  
implemented, and up-  
to-date**

**Training of sponsor  
personnel**

**Validation of  
computerized systems**

**Monitoring of trial  
sites and technical  
facilities on-site**

**Data management  
and quality control**

**Internal and external  
audits performed by  
independent  
personnel**

Use Standard Operating Procedures!

# Use Current Good Manufacturing Practices

- Supports early adoption of new technological advances/promotes using risk-based approaches
- Facilitates modern quality systems approaches to all aspects of production and quality assurance
- Increases consistency/coordination with FDA by incorporating improved quality systems approaches aligned with the FDA's business processes, regulatory policies, review and inspection activities
- Ensures review, compliance, and inspection policies are based on the most advanced level of development

U.S. Food and Drug Administration. Pharmaceutical cGMPs for the 21<sup>st</sup> Century- A Risk-Based Approach. FDA.gov, Fall 2004; Accessed on 12-18-12 at <http://www.fda.gov/Drugs/DevelopmentApprovalProcess/Manufacturing/QuestionsandAnsweronCurrentGoodManufacturingPracticescGMPforDrugs/ucm137175.htm>





# List Action Items, Set Timelines

- Respond to Warning Letter appropriately and promptly (within 15 days of receipt)
- Assemble a team to address issues and create Quality Improvement Plan
- Consult with expert external consultants if you do not have the in-house knowledge
- Assign each issue to an individual/committee/group to review findings for accuracy
- Draft and review written response before submission (describe cause of failure, corrective action and timeline for implementation)



# Plan for Close out Meeting

- Written response should list each violation (as written by FDA), followed by your reply
- Once FDA agrees your action plan is complete, you will be informed of a follow-up inspection and close out date
- Conduct a thorough and rigorous mock follow-up audit for security, completeness, competence of implementation of corrective and preventive actions
  - Be prepared to answer questions
  - Be prepared to justify timelines

# Avoid the Warning Letter in the first place

Three important things to do to avoid a Warning Letter:

- Follow cGMPs during all manufacturing steps (from starting materials to finished product on the shelf)
- Require all marketing materials/labeling to be truthful and not misleading
- Design appropriate tests to certify products are pure and not contaminated

# Recover from Warning Letters: it happens!

## Be prepared and follow good practices:

- Be familiar and compliant with applicable laws and regulations
- Implement and follow a well designed Quality Management System (SOPs designed to fully comply with regulations)
- Follow cGMP, cGCP, cGLP
- Stay informed about product risks and benefits
- Implement product-related special controls
- Use guidance documents
- Review past Warning Letters and consider implications
- Identify appropriate standards and follow them during product development and marketing



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# **Summary / Review**

# In Summary...

- The warning letter is a tool used by the FDA to gain voluntary compliance with federal regulations
- Published warning letters can be used as a tool to learn from other's mistakes and how to prevent regulatory violations that surface during FDA inspections.



# One Minute Review

## FDA can take enforcement action without a Warning Letter

The Warning Letter identifies violations such as:

- poor manufacturing practices
- problems with product claims
- incorrect directions for use

FDA checks to ensure the company's corrections are sufficient and issues a Close out Letter when completed

# “Sing in the Choir”

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## Stay Informed and Up-to-Date

Be familiar and follow changes in current laws and regulations

Develop and follow a compliant Quality Management System  
(21CFR820)

Implement and follow current Good Manufacturing and Good  
Clinical Practices and Good Laboratory Practices

# Learner Objectives

At the completion of this lecture, individuals should be able to:

- Describe the FDA inspection process
- Identify types of events leading up to a Warning Letter
- Use good processes to resolve (avoid) Warning Letters
- List a few Warning Letter statistics

*Learning Objectives*







# Questions?

*Any suggestions about Warning Letters: 2016 Reference Guide content for next edition?*